Plans and drawings relevant to reports submitted to Eastern Area Planning Committee

Wednesday 17th November 2021 at 6.30pm

At Council Chamber, Council Offices, Market Street, Newbury, RG14 5LD

And via Zoom

[to be read in conjunction with the main agenda]

Please note:

- All drawings are copied at A4 and consequently are not scalable
- Most relevant plans have been included however, in some cases, it may be necessary for the case officer to make a selection
- All drawings are available to view at <u>www.westberks.gov.uk</u>



21/02112/FUL Land at Lawrences Lane Thatcham West Berkshire (nearest post code RG18 4EN) Development and Planning Service, West Berkshire Council, Market Street Newbury RG14 5LD Tel: 01635 519111 Fax: 01635 519408 Document Exchange: DX 30825 Newbury Website: www.westberks.gov.uk e-mail: planapps@westberks.gov.uk



Application for Planning Permission. Town and Country Planning Act 1990

Publication of applications on planning authority websites.

1. Site Address

Number

Suffix

Please note that the information provided on this application form and in supporting documents may be published on the Authority's website. If you require any further clarification, please contact the Authority's planning department.

Property name		
Address line 1	land on the south-west side of Lawrences Lane	
Address line 2		
Address line 3		
Town/city	Thatcham	
Postcode	RG18 3LF	
Description of site locat	ion must be completed if postcode is not known:	
Easting (x)	451784	
Northing (y)	168621	
Description		
2. Applicant Detai	lls	
Title	Ms	
First name	С	
Surname	Gumble	
Company name		
Address line 1	c/o Agent	
Address line 2	The Old Office	
Address line 3	1 Great Ostry	
Town/city	Shepton Mallet	
Country	United Kingdom	

2. Applicant Detai	ls	
Postcode	BA4 5TT	
Are you an agent acting	g on behalf of the applicant?	
Primary number		
Secondary number		
Fax number		
Email address		
3. Agent Details		
Title	Dr	
First name	Simon	
Surname	Ruston	
Company name	Ruston Planning Limited	
Address line 1	The Old Office	
Address line 2	1 Great Ostry	
Address line 3		
Town/city	Shepton Mallet	
Country	United Kingdom	
Postcode	BA4 5TT	
Primary number		
Secondary number		
Fax number		
Email		
		•
4. Site Area		
What is the measureme (numeric characters on		
Unit	Hectares	
5. Description of t	he Proposal	
Please note in regard to Fire Statements - Froi 'Fire Statement' for the statement template and Permission In Principl details in the description	o: n 1 August 2021, planning applications for buildings of capplication to be considered valid. There are some exert guidance. guidance. e - If you are applying for Technical Details Consent on a pelow	over 18 metres (or 7 stories) tall containing more than one dwelling will require a inptions. View government planning guidance on fire statements or access the fire a site that has been granted Permission In Principle, please include the relevant blic service infrastructure developments will be eligible for faster determination on determination periods.
Please describe details	of the proposed development or works including any ch	ange of use.
change of use to 7 no.	Gypsy/Traveller pitches comprising 7 no. static caravans	s, 7 no. day rooms, 7 no. touring caravans, and associated works

5. Description of the Proposal			
Has the work or change of use already started?		Yes	● No
6. Existing Use			
Please describe the current use of the site			
Livery (sui generis)			
Is the site currently vacant?		Yes	⊚ No
If Yes, please describe the last use of the site			
Livery (sui generis)			
When did this use end (if known)? DD/MM/YYYY			
Does the proposal involve any of the following? If Yes, you will need to	submit an appropriate contamina	ition assessment	with your application.
Land which is known to be contaminated		⊚ Yes	No
Land where contamination is suspected for all or part of the site		Yes	No
A proposed use that would be particularly vulnerable to the presence of cor	tamination	Yes	No No
7. Materials			
Does the proposed development require any materials to be used externally	?	Yes	□ No
Please provide a description of existing and proposed materials and fi	nishes to be used externally (inclu	ding type, colour	and name for each material)
Walls			
Description of existing materials and finishes (optional):	n/a		
Description of proposed materials and finishes:	Please see list of plans in Pla	nning Statement	
Roof			
Description of existing materials and finishes (optional):	n/a		
Description of proposed materials and finishes:	Please see list of plans in Pla	nning Statement	
Windows			
Description of existing materials and finishes (optional):	n/a		
Description of proposed materials and finishes:	Please see list of plans in Pla	nning Statement	
Doors			
Description of existing materials and finishes (optional):	n/a		
Description of proposed materials and finishes:	Please see list of plans in Pla	nning Statement	
	-		
Boundary treatments (e.g. fences, walls)			
Description of existing materials and finishes (optional):	n/a		
T. Control of the Con			

7. Materials					
Description of proposed materials and finishes:		Please see list	of plans in Planning Sta	tement	
Are you supplying additional information on submitted plans, draw If Yes, please state references for the plans, drawings and/or des			atement?	• Yes	© No
8. Pedestrian and Vehicle Access, Roads and Rig	thts of Way				
Is a new or altered vehicular access proposed to or from the publ	ic highway?			⊚ Yes	No
Is a new or altered pedestrian access proposed to or from the pul	blic highway?			Yes	No
Are there any new public roads to be provided within the site?				Yes	No
Are there any new public rights of way to be provided within or ac	djacent to the site	e?		⊚ Yes	No
Do the proposals require any diversions/extinguishments and/or of	creation of rights	of way?		Yes	No
9. Vehicle Parking Does the site have any existing vehicle/cycle parking spaces or w spaces? Please provide information on the existing and proposed number			dd/remove any parking	Yes	○ No
Type of vehicle	Existing number	er of spaces	Total proposed (including spaces retained)	ng	Difference in spaces
Cars	()	7		7
Light goods vehicles / public carrier vehicles	(0	7		7
10. Trees and Hedges Are there trees or hedges on the proposed development site? And/or: Are there trees or hedges on land adjacent to the proposed development or might be important as part of the local landscape of the local l	character? a full tree surved alongside yo	rey, at the discr our application.	retion of your local plar Your local planning au	Yes nning au thority	should make clear on its
11. Assessment of Flood Risk Is the site within an area at risk of flooding? (Check the location of	on the Governme	ent's Flood map	for planning. You	Yes	● No
should also refer to national standing advice and your local plann necessary.)	ing authority req	uirements for in	formation as	100	No
If Yes, you will need to submit a Flood Risk Assessment to co		to the propose	au sile.	ω Vac	No
Will the proposal increase the flood risk elsewhere?					V2V
How will surface water be disposed of?				ies	No No
Sustainable drainage system					

11. Assessment of Flood Risk			
Existing water course			
☑ Soakaway			
Main sewer			
Pond/lake			
12. Biodiversity and Geological Conservation Is there a reasonable likelihood of the following being affected adversely or conserved and enhanced or near the application site?	within the application	on site,	or on land adjacent to
To assist in answering this question correctly, please refer to the help text which provides guidance of geological conservation features may be present or nearby; and whether they are likely to be affected	on determining if any I by the proposals.	impor	tant biodiversity or
a) Protected and priority species: Yes, on the development site Yes, on land adjacent to or near the proposed development No			
b) Designated sites, important habitats or other biodiversity features: Yes, on the development site Yes, on land adjacent to or near the proposed development No			
c) Features of geological conservation importance: Yes, on the development site Yes, on land adjacent to or near the proposed development No			
40 = 40			
13. Foul Sewage Please state how foul sewage is to be disposed of: Mains Sewer Septic Tank Package Treatment plant Cess Pit Other Unknown			
Are you proposing to connect to the existing drainage system?	⊚ Yes	No	Unknown
14. Waste Storage and Collection			
Do the plans incorporate areas to store and aid the collection of waste?	Yes	No	
Have arrangements been made for the separate storage and collection of recyclable waste?	⊚ Yes	No	
45. Tue de Effluent			
15. Trade Effluent Does the proposal involve the need to dispose of trade effluents or trade waste?	Yes	No	
16. Residential/Dwelling Units			
Please note: This question has been updated to include the latest information requirements specified Applications created before 23 May 2020 will not have been updated, please read the 'Help' to see det	by government. ails of how to worka	round t	his issue.
Does your proposal include the gain, loss or change of use of residential units?	Yes	No	

17. All Types of Development: Non-Residential F	Floorspace			
Does your proposal involve the loss, gain or change of use of no Note that 'non-residential' in this context covers all uses except to	on-residential floorspace Use Class C3 Dwellingh	e? nouses.	⊚ Yes © No	0
Please add details of the Use Classes and floorspace.				
Following changes to Use Classes on 1 September 2020: The lis cases. Also, the list does not include the newly introduced Use C and specify the use where prompted. Multiple 'Other' options can	lasses E and F1-2. To p	provide details in relation	to these or any 'Sui Ge	neris' use, select 'Other'
Use Class	Existing gross internal floorspace (square metres)	Gross internal floorspace to be lost by change of use or demolition (square metres)	Total gross new internal floorspace proposed (including changes of use) (square metres)	Net additional gross internal floorspace following development (square metres)
Other Day Rooms	0	0	224	224
Total	0	0	224	224
Loss or gain of rooms For hotels, residential institutions and hostels please additionally 18. Employment	indicate the loss or gain	n of rooms:		
Are there any existing employees on the site or will the proposed employees?	d development increase	or decrease the number	of OYes No	0
19. Hours of Opening Are Hours of Opening relevant to this proposal?			⊚ Yes ⊚ No	0
20. Industrial or Commercial Processes and Mad	chinery			
Does this proposal involve the carrying out of industrial or comm	nercial activities and pro	cesses?	© Yes ■ No	0
Is the proposal for a waste management development?			⊚ Yes 🌘 No	
If this is a landfill application you will need to provide furthe should make it clear what information it requires on its webs	r information before y site	our application can be o	determined. Your was	ste planning authority
21. Hazardous Substances				
Does the proposal involve the use or storage of any hazardous s	substances?		⊚ Yes • No	0
22. Site Visit				
Can the site be seen from a public road, public footpath, bridlew	ay or other public land?		Yes	0
If the planning authority needs to make an appointment to carry The agent The applicant Other person	out a site visit, whom sh	nould they contact?		
23. Pre-application Advice				
Has assistance or prior advice been sought from the local autho	rity about this applicatio	n?	© Yes ⊚ No	o

Planning Portal Reference: PP-10129086

24. Authority Employee/Member

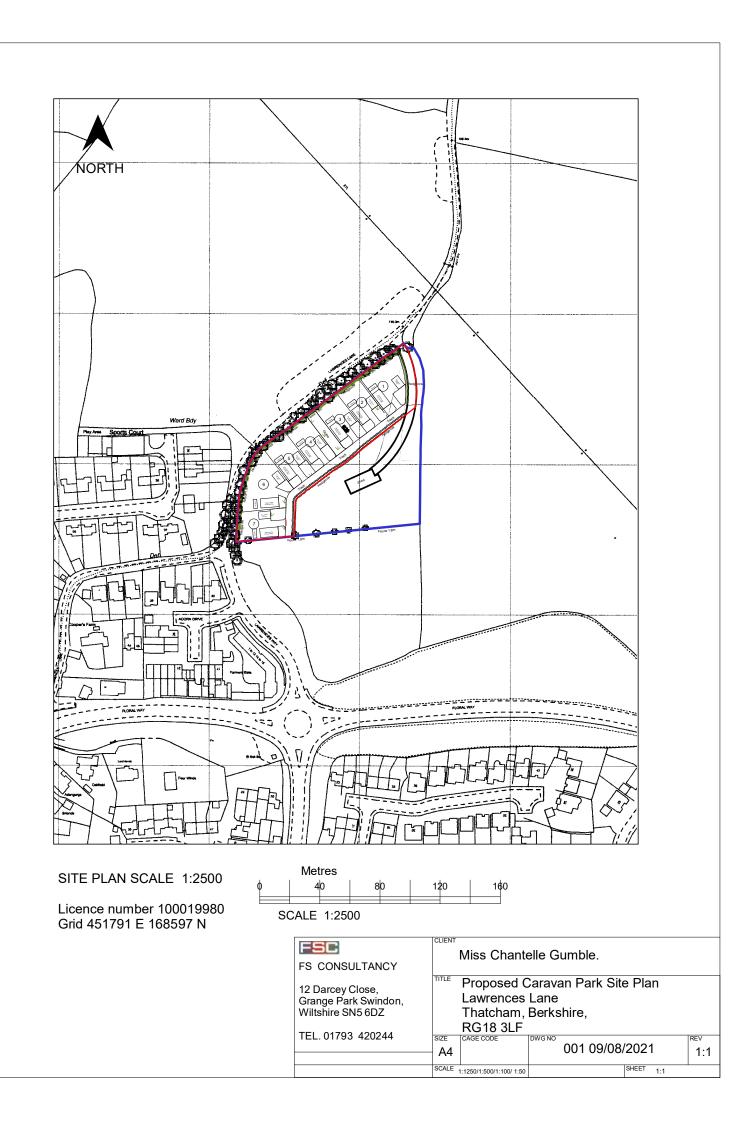
With respect to the Authority, is the applicant and/or agent one of the following:
(a) a member of staff
(b) an elected member
(c) related to a member of staff
(d) related to an elected member

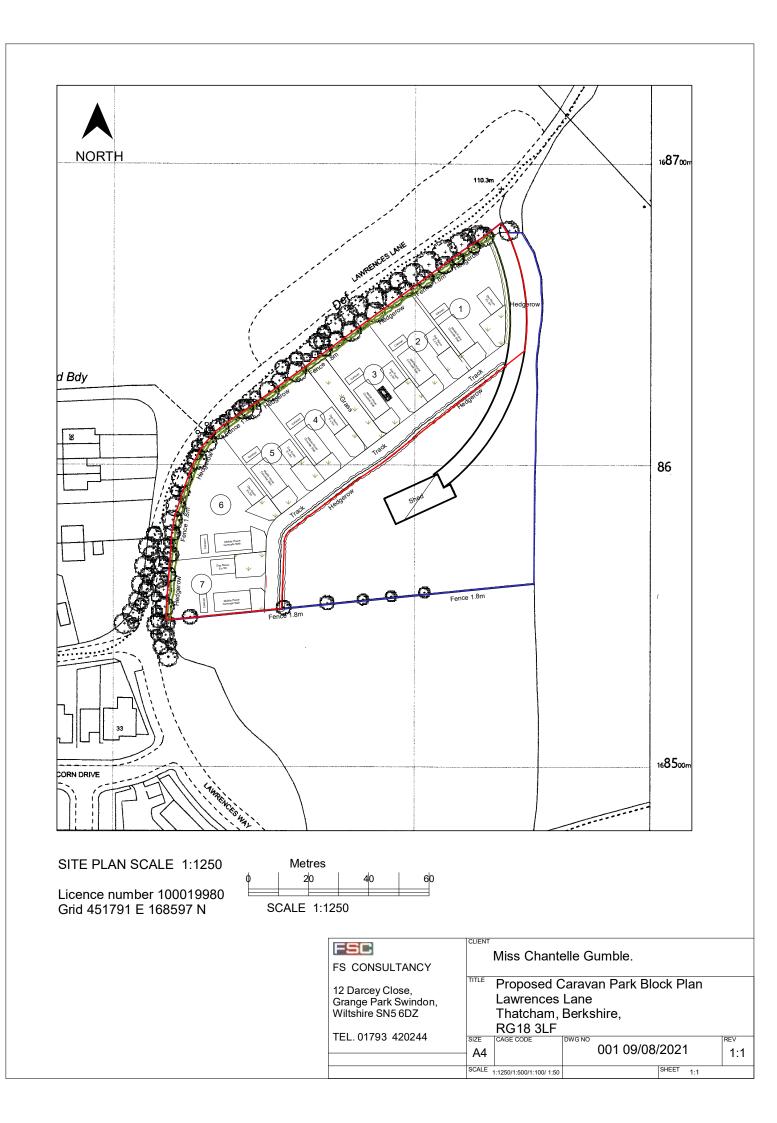
It is an important principle of decision-making that the process is open and transparent.

Yes No

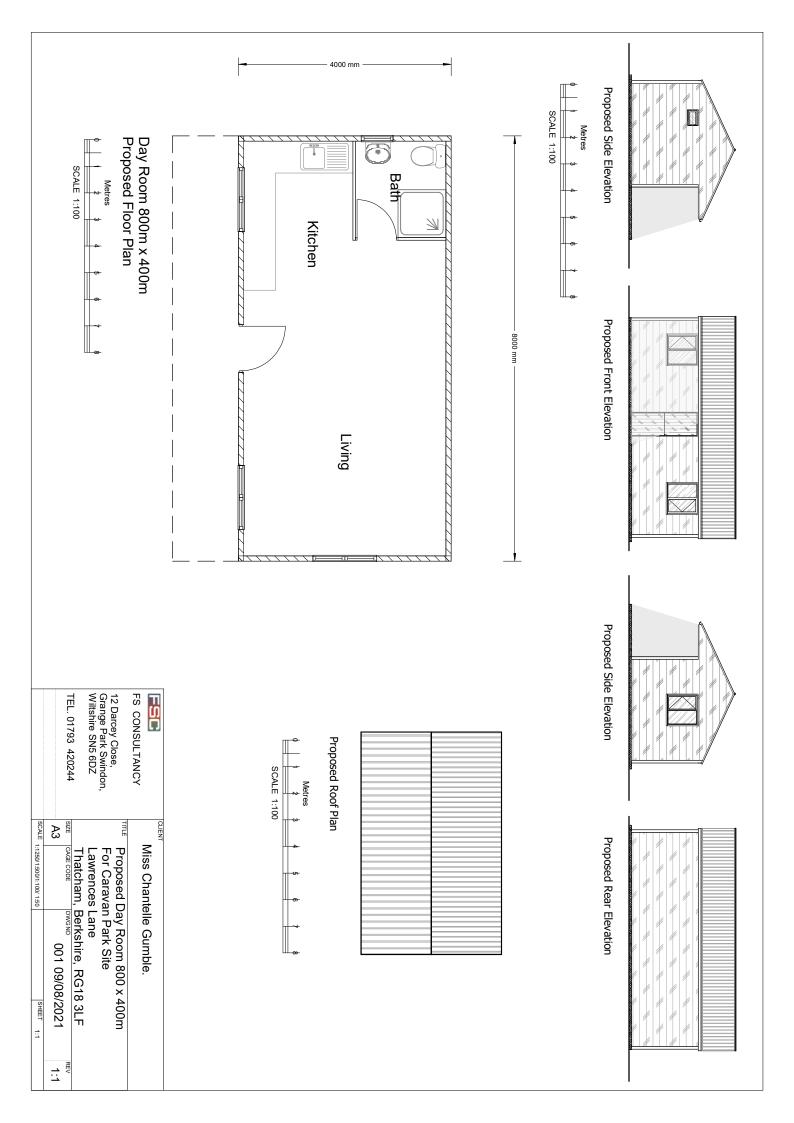
For the purposes of this question, "related to" means related, by birth or otherwise, closely enough that a fair-minded and informed observer, having considered the facts, would conclude that there was bias on the part of the decision-maker in the Local Planning Authority.

Do any of the above statements apply?











Friday, 13 August 21 Our Ref: JC21

Development and Planning Service West Berkshire Council Market Street Newbury RG14 5LD

Application for the change of use to 7 no. Gypsy/Traveller pitches comprising 7 no. static caravans, 7 no. day rooms, 7 no. touring caravans, and associated works at land on the south-west side of Lawrences Lane, RG18 9HS x: 451784 y: 168621

Introduction

- 1. Please find enclosed an application on behalf of Miss C. Gumble. The purpose of this planning statement is to provide a description and justification for the application.
- 2. This application comprises:
 - PA01: Application Form and ownership certificates
 - PA02: Planning Statement (this document)
 - PA03: Site Location Plan (1:2500@A4)
 - PA04: Block Plan (1:500@A2)
 - PA05: Block Plan (1:1250@A4)
 - PA06: Day Room Elevations (1:100@A3)
 - PA07: CIL Form 1: Additional Information
 - PA08: CIL Self-Build Form Part 1

Site Description

3. The application site comprises 0.6 hectare section of a 1.1 hectare parcel of land. The site is bound by mature hedgerows adjacent Lawrences Lane. An existing access is at the north-east of the site.



4. The site falls within Flood Zone 1, and is in the open countryside for planning purposes; no other relevant designations have been identified.

Planning History

- 5. The site's relevant planning history is as follows:
 - 06/00362/FUL To convert existing building into commercial stables, build new pole barn type hay store and for the change of use from agricultural land to equestrian use. Refused 19/04/2006
 - 06/01988/FUL Change of use from agricultural to commercial equestrian. Withdrawn 15/11/2006
 - 06/02920/FUL Change of use from agricultural to self service livery. Convert existing building into stable block. Approved 08/04/2007
 - 17/03522/FULMAJ Redevelopment involving 'change of use' from self service livery stable (sui generis) to a single dwelling (C3) together with associated works. Refused 22/03/2018.
 - Appeal APP/W0340/W/18/3207500 against refusal of 17/03522/FULMAJ dismissed 10/01/2019
 - 21/00232/FULMAJ Conversion involving 'change of use' from self service livery stable (sui generis) to form live/work unit (C3) with ancillary Office and associated works. Refused 24/05/2021

The application proposal

Gypsy/Traveller pitches

- The proposal is for 7 no. Gypsy/Traveller pitches to be occupied by Gypsies and Travellers who fulfil the definition of Gypsies and Travellers in *Annex one* of Planning Policy for Traveller Sites (PPTS 2015).
- 7. Each pitch comprises 1 no. static caravan, 1 no. touring caravan, 1 no. day room, and hardstanding.
- 8. The site layout is shown on the Block Plan see list of plans on page 1 of this statement.



- 9. Elevations of the Day Rooms are included see list of plans.
- 10. Please note that elevations and Floorplans for the caravans have not been included as part of the application. The standard condition is that the caravans must meet the legal definition as defined in the Caravan Sites and Control of Development Act 1960 and the Caravan Sites Act 1968. Given that caravans are by their nature interchangeable structures, it is inappropriate to condition details of size or appearance in a more restrictive manner, except in exceptional circumstances such as significant flood risk. The site is in flood zone 1 and there are no other exceptional circumstances, therefore such a requirement is not justified in this instance.

Access

11. The proposals will utilise the existing access at the north of the site.

Landscaping

12. The site is already well screened by the existing mature hedgerows, however additional planting is proposed in order to enhance the site and improve biodiversity.

Primary considerations

- 13. The starting point for the legislative and policy framework from which this application should be viewed by is section 70(2) of the Town and Country Planning Act 1990 and section 38(6) of the Planning and Compulsory Purchase Act 2004. These propositions of law are reiterated by the National Planning Policy Framework (NPPF 2019) at paragraph 2, and Planning Policy for Traveller Sites (PPTS 2015) at paragraph 22.
- 14. Extant policy includes the *West Berkshire Core Strategy Development Plan Document (2006 2026),* adopted July 2012. Policy CS7 sets out a list of criteria against which to assess new applications for Gypsy and Traveller sites.



THE MAIN ISSUES

Introduction

- 15. In the following sections we discuss what we consider to be the main issues in relation to the proposal, which are as follows:
 - Accordance with the development plan
 - Approach to sustainability taken by the planning framework
- 16. In our view the proposed development is in accordance with the development plan and should be granted approval accordingly.
- 17. If the decision-maker were to disagree with us on this point, we would suggest that there are material considerations that weigh in favour of the proposals:
 - The unmet need for pitches in West Berkshire
 - The lack of a 5-year supply of sites
- 18. Finally, the planning balance of the proposals will be discussed.

Accordance with the development plan

19. Policy CS7 *Gypsies, Travellers and Travelling Showpeople* of the West Berkshire Core Strategy (2012) sets out criteria against which to assess proposals for new Gypsy and Traveller sites. These criteria are set out below (in italics), and annotated where relevant:

In allocating sites, and for the purpose of considering planning applications relating to sites not identified in the relevant DPD, the following criteria will need to be satisfied for sites outside settlement boundaries:

- Safe and easy access to major roads and public transport services;
- 20. The application provides safe and easy access via Lawrences Lane to the public highway network. A bus stop is within 0.4 miles (7 mins walk) from the site. In addition many services and facilities are accessible on foot from the site.
 - Easy access to local services including a bus route, shops, schools and health services:



- 21. Distances to services and facilities from the site entrance are as follows:
 - o St Finians Catholic Primary School 0.9 miles
 - Kennet Secondary School 1.6 miles
 - Thatcham Health Centre 1.1 miles
 - Mydentist (Thatcham) 1.4 miles
 - West Berkshire Community Hospital 2.4 miles
 - Cold Ash Post Office 1.2 miles
 - o Co-op 0.9 miles
 - Bus stop is within 0.4 miles (7 mins walk)
 - Located outside areas of high flooding risk;
- 22. The site is within Flood Zone 1, and therefore is at low risk of flooding.
 - Provision for adequate on site facilities for parking, storage, play and residential amenity;
- 23. The site design allows for adequate provision of on-site facilities.
 - The possibility of the integrated co-existence between the site and the settled community, including adequate levels of privacy and residential amenity both within the site and with neighbouring occupiers;
- 24. There is no reason to believe that the proposals are not consistent with this criterion.
 - Opportunities for an element of authorised mixed uses;
- 25. No mixed use is proposed in this case.
 - The compatibility of the use with the surrounding land use, including potential disturbance from vehicular movements, and on site business activities;
- 26. There is no reason to believe that the proposals are not consistent with this criterion.



- Will not materially harm the physical and visual character of the area;
- 27. In addition to the existing hedgerow along the northern boundary of the site, the proposals include a scheme of planting along the southern boundary.
 - Where applicable have regard for the character and policies affecting the North Wessex Downs AONB.
- 28. Not applicable.
- 29. In summary, in our view the proposals are consistent with the criteria as set out in Policy CS7.

Approach to sustainability taken by the planning framework

- 30. The NPPF and PPTS both take an approach to sustainability that encompasses broader economic and social considerations. The holistic view of sustainability in para. 13 of PPTS, for instance, is intended to provide a basis from which local plan policies are devised. The policy has a number of different considerations, as set out below where we set out the criteria (in italics), annotated with regards to the application site:
 - 13. Local planning authorities should ensure that traveller sites are sustainable economically, socially and environmentally. Local planning authorities should, therefore, ensure that their policies:
 - a) promote peaceful and integrated co-existence between the site and the local community

There is no reason as to why the site should not enjoy a peaceful co-existence with the local community.

b) promote, in collaboration with commissioners of health services, access to appropriate health services

The site would offer good access to health services and facilities as set out above.

c) ensure that children can attend school on a regular basis



The site would offer good access to education services and facilities as set out above.

d) provide a settled base that reduces the need for long-distance travelling and possible environmental damage caused by unauthorised encampment.

The site ensures that the occupants are not living on unauthorised encampments.

e) provide for proper consideration of the effect of local environmental quality (such as noise and air quality) on the health and well-being of any travellers that may locate there or on others as a result of new development

There are no anticipated significant effects on local environmental quality.

f) avoid placing undue pressure on local infrastructure and services

As the proposal is for a 7 pitch site it is not anticipated that there will be any significant undue pressures being placed on local infrastructure and services.

g) do not locate sites in areas at high risk of flooding, including functional floodplains, given the particular vulnerability of caravans

The area of the site that is being developed is subject to low flood risk (FZ1).

h) reflect the extent to which traditional lifestyles (whereby some travellers live and work from the same location thereby omitting many travel to work journeys) can contribute to sustainability.

n/a

31. In summary, in our view the site fulfills the sustainability criteria set out in PPTS.

Material considerations

The unmet need for pitches

32. The most recent assessment of need in West Berkshire is the 2015 West Berkshire GTAA which identified an unmet need of 17 pitches between 2014-2029 broken down as follows:



Figure 8 Additional pitch provision in West Berkshire in 5 Year Periods (Financial Year 01/04-31/03)

	2014-2019	2019-2024	2024-2029	Total
West Berkshire	4	6	7	17

- 33. We would note that the assessment is out of date, and may therefore give an underestimate of need.
- 34. There was a suggestion in the Officers Report for a single Gypsy pitch application 19/01218/FUL that a revised GTAA would be published by the summer of that year (2019); however at present no update has been published on the council's website¹.

5 year supply of sites

35. PPTS (2015) requires that local authorities "identify and update annually a supply of specific deliverable sites sufficient to provide five years worth of sites against their locally set targets" (para. 10.a). Footnote 4 of PPTS defines 'deliverable' for the purposes of para. 25:

> To be considered deliverable, sites should be available now, offer a suitable location for development now, and be achievable with a realistic prospect that development will be delivered on the site within five years and in particular that development of the site is viable.

- 36. The 2017 Housing Site Allocations Development Plan Document includes the conversion of 8 pitches at the privately-run New Stocks Farm from Transit to Permanent Pitches. No planning applications have been forthcoming since the site's allocation.
- 37. The 2020 Annual Monitoring Report Housing indicates that permission for 2 pitches since the 2015 GTAA (p. 31).
- 38. As set out above the most-up-to-date identified need for West Berkshire is for 10 pitches between 2014-2024 (and 17 pitches between 2014-2029). Whilst 2 pitches have been granted permission since the figures were published, it is not clear that the allocated 8 permanent pitches at New Stocks Farm are deliverable



¹ https://info.westberks.gov.uk/gypsiesandtravellers, last accessed 12th August 2021

- 39. We would invite the LPA to confirm their position regarding the 5-year supply of Gypsy/Traveller sites.
- 40. If the LPA identify that they are unable to demonstrate a 5-year supply of sites then this is a material consideration that weighs in favour of the proposals.

The planning balance

- 41. As stated above, in our view the proposal is compliant with the development plan.
- 42. If however the decision maker is against us on this then we would suggest that the material considerations identified above would allow the planning balance to outweigh any identified harm, and that planning permission should be granted accordingly.

Conclusions

- 43. In our view the application fulfils the requirements of the development plan, and is compliant with national policy.
- 44. Given the need for Gypsy and Traveller sites in West Berkshire, regionally, and nationally, this application represents an opportunity for the LPA to help meet this pressing need without expense to anyone other than the applicant.

Yours faithfully,

Dr Simon Ruston MRTPI



06/02920/FUL

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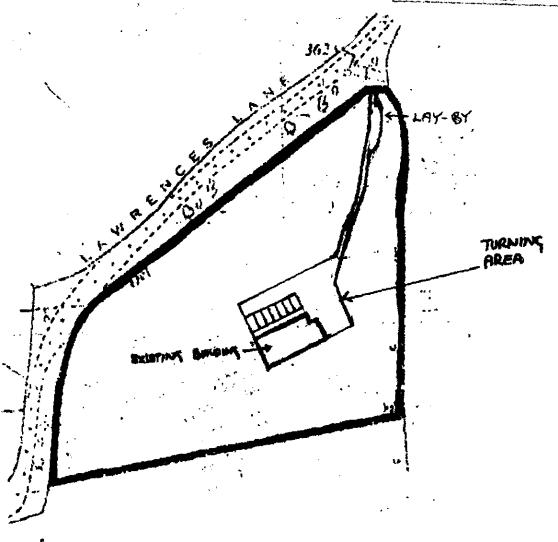
FOR HAND AT LAWRENCES LANE
THATCHAM FOR R.N. LIVESET.

MENDE

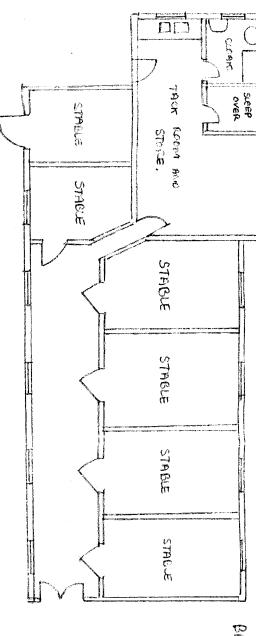
PROPOSED PLAN OF CAR PARTINGWEST BERKSHIRE DISTRICT

15 FEB 2007

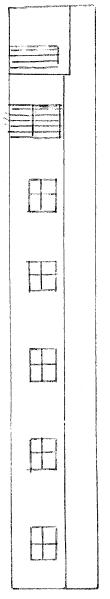
PLANNING AND TRANSPORT STRATEGY



7 PARKING SPACES 4.8m x 2.4m
TURNING AREA 24m x 12m APPROX



WOOD CLAD WALLS CORRUSATED TIN ROOF



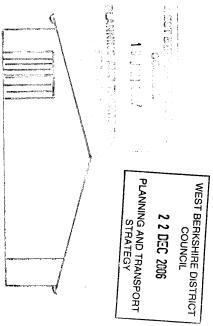
CONVERT EXISTING BUILDING INTO STABLE BUILT AT LA 16/40/29/2012-18

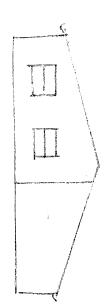
FOR MY R LIVESEY, WESTWAY ALLINGTON PACK

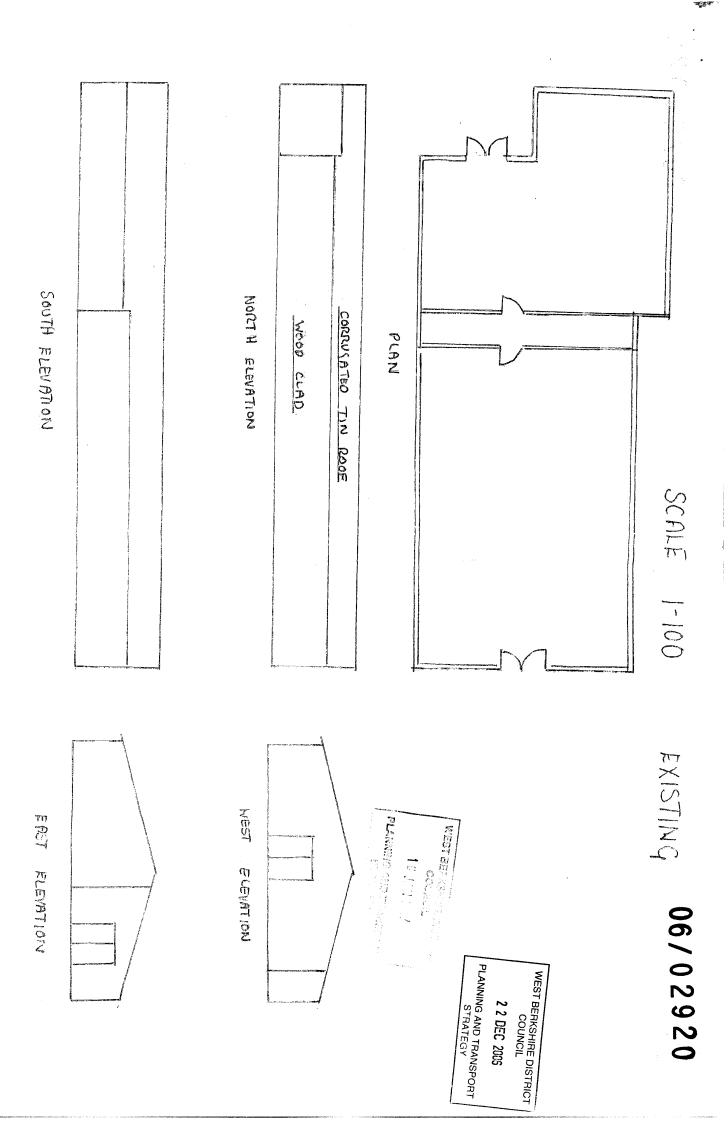
BUDPORT 076 500

WHICH THE BEE THE SICK OF NEW BUILTHEIT build imperious supplied floor for New SEDIC. THUR. WIC, SHOWER & BASIN. ORAINS, E TO ALL SULFACE WATER TO HEN SOMMENSY. WHEN NEW WINDOW OPENINGS AND BUILD INTERLIAL NEW CLOARSCOM AND RE-POSITION RYISTING DOOK.

SCRIE: 1-00









TOWN AND COUNTRY PLANNING ACT 1990

Roger Livesey Westway Arlington Park Bridport Dorset DT6 5DD **Applicant:** Roger Livesey

PART I - DETAILS OF APPLICATION

Date of Application

Application No.

22nd December 2006

06/02920/FUL

THE PROPOSAL AND LOCATION OF THE DEVELOPMENT:

Change of use from agricultural to self service livery. Convert existing building into stable block.

Land At, Lawrences Lane, Thatcham, Berkshire

PART II - DECISION

In pursuance of its powers under the Town and Country Planning Act 1990, West Berkshire District Council GRANTS planning permission for the development referred to in Part I in accordance with the submitted application form and plans, subject to the following condition(s):-

1. The development shall be started within three years from the date of this permission and implemented strictly in accordance with the approved plans.

Reason: To enable the Local Planning Authority to review the desirability of the development against Policy DP5 of the Berkshire Structure Plan 2001-2016 and Policy OVS2 of the West Berkshire District Local Plan 1991 - 2006 should it not be started within a reasonable time.

2. The gradient of private drives shall not exceed 1 in 8 or, where buildings are likely to be occupied by the mobility impaired, 1 in 12.

Reason: To ensure that adequate access to parking spaces and garages is provided in accordance with Policy T4 of the Berkshire Structure Plan 2001-2016 and Policy OVS 2 of the West Berkshire District Local Plan 1991-2006.

3. Prior to the development being brought into use the vehicle parking and/or turning space shall be provided in accordance with the approved plan(s). The parking and/or turning space shall thereafter be kept available for parking (of private motor cars and/or light goods vehicles) at all times.

Reason: To ensure the development is provided for adequate parking facilities in order to reduce the likelihood of roadside parking which would be a danger to other road users in accordance with Policies DP5 and T4 of the Berkshire Structure Plan 2001-2016 and Policy TRANS 1 of the West Berkshire District Local Plan 1991-2006.

4. The development hereby approved shall be carried out in accordance with the location plan and proposed elevations and floor plans, all received on 22nd December 2006, and in accordance with the amended site layout, received on 15th February 2007, unless otherwise agreed in writing by the Local Planning Authority.

Reason: To ensure that the development is carried out in accordance with the submitted details assessed against Policy DP5 of the Berkshire Structure Plan 2001-2016 and Policy OVS2 of the West Berkshire District Local Plan 1991 - 2006.

5. Prior to the commencement of development, details of the surfacing arrangements for the vehicular access(es) to the highway shall be submitted to and approved in writing by the Local Planning Authority. Such details shall ensure that bonded material is used across the entire width of the access(es) for a distance of 10 metres measured back from the carriageway edge. Thereafter the surfacing arrangements shall be constructed in accordance with the approved details.

Reason: To avoid migration of loose material onto the highway in the interest of road safety in accordance with Policy T4 of the Berkshire Structure Plan 2001-2016 and Policy OVS 2 of the West Berkshire District Local Plan 1991-2006.

6. Any gates to be provided at accesses where vehicles will enter or leave the site shall open away from the adjoining highway and be set back a distance of at least 10 metres from the edge of the highway.

Reason: To ensure that vehicles can be driven off the highway before the gates are opened, in the interest of road safety in accordance with Policy T4 of the Berkshire Structure Plan 2001-2016 and Policy OVS 2 of the West Berkshire District Local Plan 1991-2006.

7. The use hereby committed shall not commence until visibility splays of 2 metres by 90 metres have been provided at the access. The visibility splays shall, thereafter, be kept free of all obstructions to visibility above a height of 0.6 metres above carriageway level.

Reason: In the interest of road safety in accordance with Policies DP5 and T4 of the Berkshire Structure Plan 2001-2016 and Policy OVS 2 of the West Berkshire District Local Plan 1991-2006.

8. The commercial equestrian use of the site shall be limited to livery use only, and no other commercial equestrian activity shall take place on the site unless planning permission has been granted in respect of an application made for that purpose.

Reason: To allow the Local Planning Authority to asses whether commercial equestrian uses of the site are acceptable in terms of highway safety and the amenities of the surrounding area in accordance with Policy OVS 2 of the West Berkshire District Local Plan 1991-2006.

The decision to grant Planning Permission has been taken having regard to the policies and proposals in the West Berkshire District Local Plan 1991-2006 (WBDLP), the Berkshire Structure Plan 2001-2016 (BSP), the Waste Local Plan for Berkshire 1998-2006, the Replacement Minerals Local Plan for Berkshire 1991-2006 (incorporating the alterations adopted in December 1997 and May 2001) and to all other relevant material considerations, including Government guidance, supplementary planning guidance notes; and in particular guidance notes and policies:

PPS7 BSPDP6 OVS2 ENV4 ENV18 ENV19 ENV29

The reasoning above is only intended as a summary. If you require further information on this decision please contact the Council via the Customer Call Centre on 01635 519111.

INFORMATIVE:

- 13. The applicant's attention is drawn to the fact that above conditions must be complied with in full before any work commences on site, failure to do so may result in enforcement action being instigated.
- 14. The above Permission may contain pre-conditions, which require specific matters to be approved by the Local Planning Authority before a specified stage in the development occurs. For example, "Prior to commencement of development written details of the means of enclosure will be submitted to and approved in writing by the Local Planning Authority". This means that a lawful commencement of the approved development cannot be made until the particular requirements of the pre-condition(s) have been met.
- The Highways (Planning) Manager, West Berkshire District Council, Highways and Engineering, Council Offices, Faraday Road, Newbury RG14 2AF, telephone 01635 519169, should be contacted to agree the access construction details and to grant a licence before any work is carried out within the highway. A formal application should be made, allowing at least four (4) weeks notice, to obtain details of underground services on the applicants behalf.
- The attention of the applicant is drawn to the Berkshire Act, 1986, Part II, Clause 9, which enables the Highway Authority to recover the costs of repairing damage to the footway, cycleway or grass verge, arising during building operations.
- The attention of the applicant is drawn to the Highways Act 1980, which enables the Highway Authority to recover expenses due to extraordinary traffic.

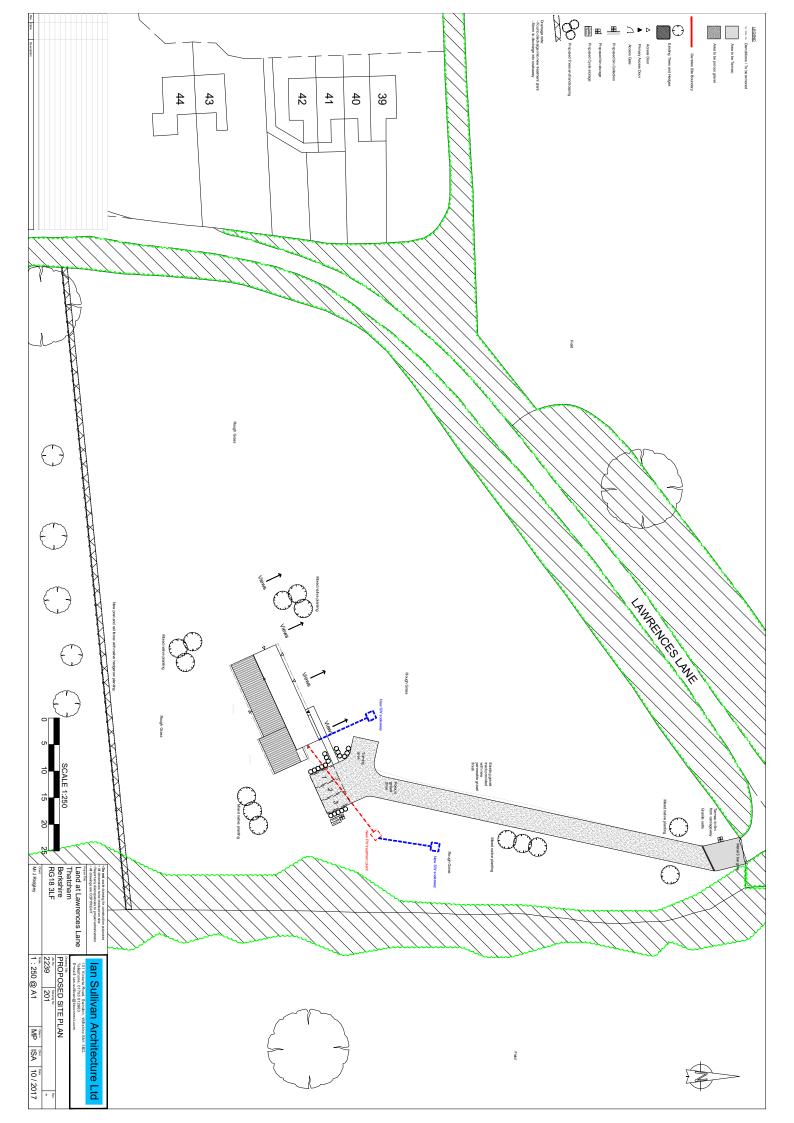
Decision Date :- 8th March 2007

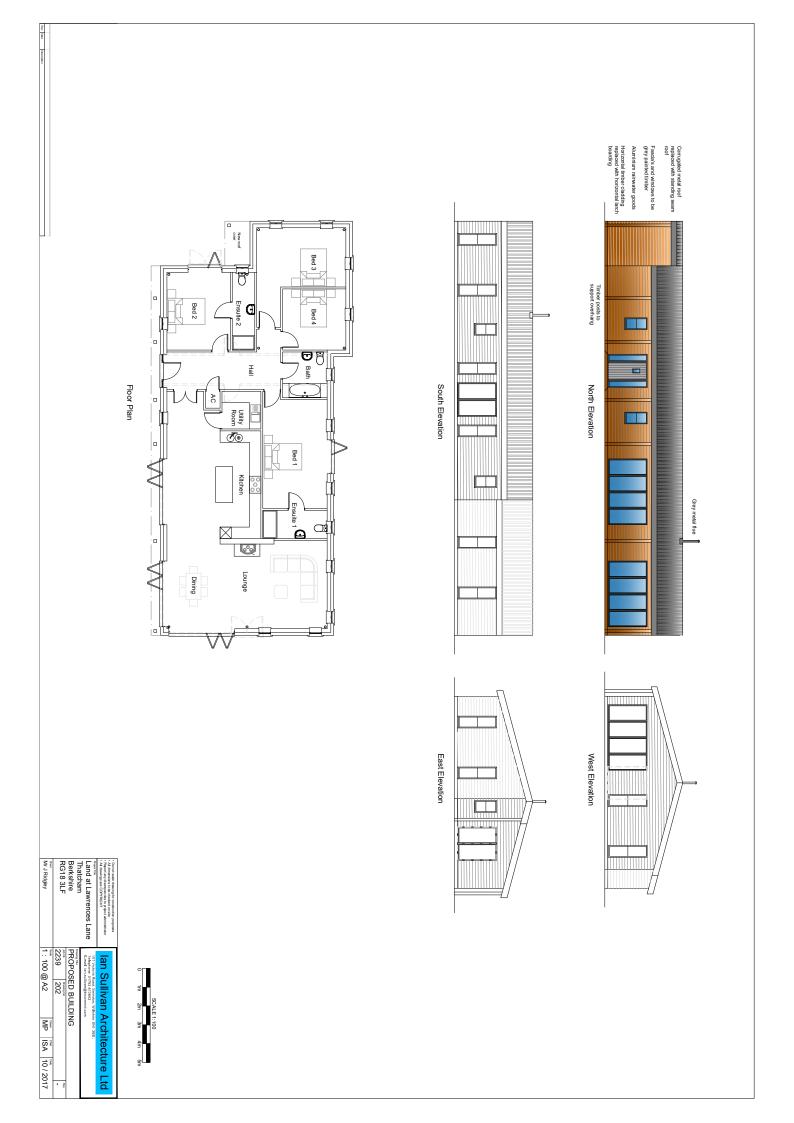
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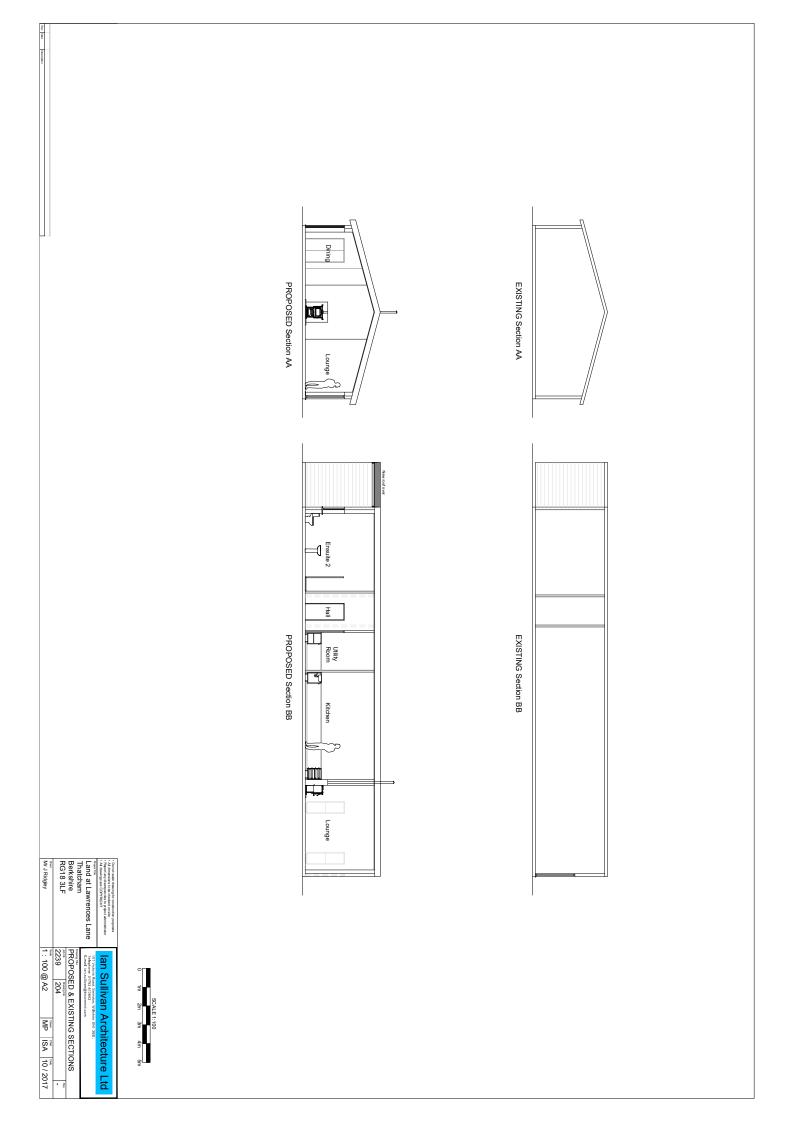
Gary Lugg

Head of Planning

17/03522/FULMAJ







TOWN AND COUNTRY PLANNING ACT 1990



Ian Sullivan Architecture Ltd 101 Victoria Road Old Town SWINDON SN1 3BD **Applicant:**James Ridgley

PART I - DETAILS OF APPLICATION

Date of Application Application No.

21st December 2017 **17/03522/FULMAJ**

THE PROPOSAL AND LOCATION OF THE DEVELOPMENT:

Redevelopment involving 'change of use' from self service livery stable (sui generis) to a single dwelling (C3) together with associated works.

Land at, Lawrences Lane, Thatcham, Berkshire

PART II - DECISION

In pursuance of its powers under the Town and Country Planning Act 1990, West Berkshire District Council REFUSES planning permission for the development referred to in Part I in accordance with the submitted application form and plans, for the following reason(s):-

1. The Housing Site Allocations Development Plan Document's Policy C4 provides guidance for the conversion of existing redundant buildings in the countryside to residential use. The policy indicates that the conversion of existing redundant buildings to residential use will be permitted subject to certain criteria. The Council has no Policy for the "replacement of buildings in the countryside by dwellings. The relevant Policy C4 only allows for the conversion of structurally sound buildings.

The proposed redevelopment consists of a derelict building which is not structurally sound for conversion without requiring extensive redevelopment as outlined in the structural report. The structural report assumes "that the existing roof covering, cladding will be removed and replaced with more robust materials and that this will result in applied load to the structure." The report goes further to recommend strengthening of the building's structure with a "series of internal steel frames" and that these will "prop the roof". In addition it is stated that the existing ground floor slab will be replaced as the new steel frames will require new foundations. This amounts to extensive redevelopment beyond the scope of Policy C4.

Case law appears to be consistent with West Berkshire Council's policies in terms of what constitutes a conversion and when alterations are considered substantial, with emphasis being placed on retaining the original character and appearance of the buildings subject to conversion.

The comprehensive internal and external alterations of the building proposed, will amount to an extensive and unacceptable level of alterations and rebuilding of the existing stable block which runs contrary to the criteria Policies C1;C3 and C4 of the Housing Site Allocations Development Plan Document (HSA DPD).

- 2. The stable block is unattractive, of poor construction and in an advanced state of disrepair, when taking into account that the stable block would be significantly altered to include new windows, walls and structural reinforcement the resulting design would be noticeably different from the existing unobtrusive, rural building and more visually prominent on the site. The proposal is not of high quality design and would not sit well in the surrounding area or respect the local building styles and materials. The proposed development is contrary to the NPPF, Policy CS14 of the West Berkshire Core Strategy (2012) and Policy C3 of the Housing Site Allocations Development Plan Document
- 3. The NPPF identifies three dimensions to sustainable development: economic, social and environmental. The policies of the NPPF, taken as a whole, constitute the Government's view of what sustainable development in England means in practice for the planning system and emphasises that a presumption in favour of sustainable development should be the basis for every plan, and every decision.

Economic dimension: It is considered that the proposal makes no significant contribution to the wider economic dimensions of sustainable development.

Environmental dimension: With regard to the environmental role of fundamentally contributing to protecting and enhancing our natural, built and historic environment the impact on the character and appearance of the surrounding area has been assessed as part of this application and the proposed development has been found to have an unacceptable detrimental impact on the character and appearance of the area, through extensive alterations and development which will alter the structure and appearance of the existing building.

Social dimension: The development makes no significant contribution to social aspects of sustainability.

For the above reasons it is considered that the proposed development is not sustainable development as defined within the NPPF.

If you require further information on this decision please contact the Council via the Customer Call Centre on 01635 519111.

INFORMATIVE:

In attempting to determine the application in a way that can foster the delivery of sustainable development, the local planning authority has approached this decision in a positive way having regard to Development Plan policies and available guidance to try to secure high quality appropriate development. In this application whilst there has been a need to balance conflicting considerations, the local planning authority has also been unable to find an acceptable solution to the problems with the development so that the development can be said to improve the economic, social and environmental conditions of the area.

Decision Date :- 22nd March 2018

Gary LuggHead of Development and Planning

Appeal Decision

Site visit made on 4 December 2018

by Baljit K Muston BA(Hons) PGDip MBA MRTPI

an Inspector appointed by the Secretary of State

Decision date: 10 January 2019

Appeal Ref: APP/W0340/W/18/3207500 Land at Lawrences Lane, Thatcham, Berkshire RG18 3LF

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr James Ridgley against the decision of West Berkshire Council.
- The application Ref 17/03522/FULMAJ, dated 15 December 2017, was refused by notice dated 22 March 2018.
- The development proposed is redevelopment, involving a change of use from self service livery stable (sui generis) to a single dwelling (C3), together with associated works.

Decision

1. The appeal is dismissed.

Preliminary Matters

2. The revised National Planning Policy Framework (the Framework) has been published since the appeal was lodged. Both main parties were given the opportunity to comment on any relevant implications for the appeal. I have had regard to any responses and the Framework in reaching my decision.

Main Issues

- 3. I consider the main issues in this case to be:-
 - whether the proposed change of use to a dwelling is acceptable on this site, taking into account the relevant policies of the West Berkshire Housing Site Allocations Development Plan Document 2006-2026 (adopted 2017) (HSADPD), and
 - the effect of the proposal on the character and appearance of the area.

Reasons

Whether the proposal is acceptable on this site

4. Policy C1 of the HSADPD says that "there will be a presumption against new residential development outside of the settlement boundaries" and that exceptions to this include the conversion of redundant buildings. Both main parties agree that the dwelling is outside the settlement boundary of Thatcham and that no exception to Policy C1, other than the conversion of rural buildings, is relevant to this appeal.

- 5. Policy C4 of the HSADPD deals with the conversion of existing redundant buildings to residential use, saying that these will be permitted, providing that a number of criteria are complied with. One of these is that "the proposal involves a building that is structurally sound and capable of conversion without substantial rebuilding, extension or alteration". The appeal proposal does not include extensions. The disagreement between the main parties on this main issue essentially comes down to whether the building is structurally sound and whether it is capable of conversion without substantial rebuilding and/or alteration.
- 6. The appellant commissioned a Structural Inspection Report (SIR), which was produced following a site visit in June 2017. This suggests that the existing building is probably structurally sound and that it could be converted into a dwelling, stating in this respect that "the existing structure could remain", although "strengthening would be required". However, the SIR also suggests that a new roof covering would be required, which would "result in a significant increase in applied load to the structure", that the most likely strengthening would be "in the form of a series of internal steel frames", which would "prop the roof structure and enable removal of the existing internal posts". It also suggests that the new steel frame would require foundations and that it seems likely that the existing ground floor slab would need to be "excavated and replaced with a new slab."
- 7. Based on the conclusions of the SIR, which the Council does not dispute, I consider it likely that the building is structurally sound. On my site visit, I noted that the building is in need of repair, although to me it did not appear to be derelict. However, the scale of works acknowledged to be necessary in the SIR, including new internal steel frames, the removal of the existing internal posts, a new roof covering, a new ground floor slab and new foundations, seems to me to amount to a conversion that would involve substantial alterations.
- 8. The appellant argues that, were the proposal to benefit from permitted development rights under Schedule 2, Part 3, Class Q of the General Permitted Development Order 2005 (as amended), then extensive alterations to a building are allowed. However, as he acknowledges, this building does not benefit from those rights. It must instead be judged against the policies in the development plan. In my view, the level of alterations required makes the proposal contrary to Policy C4 of the HSADPD. It follows that the proposal would also conflict with Policy C1 of the HSADPD and that, in this respect, the proposed change of use to a dwelling is not acceptable on this site.

Character and appearance of the area

- 9. The appeal site is outside, but close to, the built up area of Thatcham. The long boundary to Lawrences Lane is marked by a thick hedge of indigenous species. On my site visit, I noted that the building is difficult to see from public viewpoints outside the site and that the hedge along Lawrences Lane prevents clear views into the site, even in winter.
- 10. Were the proposal to go ahead, some works would need to take place to the access onto the lane, a gravel drive across the field would need to be laid and the alterations necessary to convert the existing building would result in a more obviously domestic appearance. However, in this location, close to the edge of Thatcham, I do not consider that these changes would amount to harm. I conclude that the proposal would not have an unacceptably adverse

effect on the character or appearance of the area, and would comply with Policy C3 of the HSADPD and Policy CS14 of the West Berkshire Core Strategy (2006-2026). These policies seek, amongst other things, development that is designed having regard to and which respects the character of the area.

Other Matters

- 11. Local residents have raised other issues in relation to the appeal proposal, notably the impact of the proposal on the highway. Lawrences Lane is a narrow lane, for much of its length being single track with very limited passing places. However, the proposed dwelling would not generate any more traffic than the lawful use of the site as a self service livery stable. It would not therefore be appropriate to resist the appeal proposal on highway safety grounds.
- 12. The references to other development plan policies have been noted. However, the development plan policies to which I have referred are considered the most relevant to this appeal.

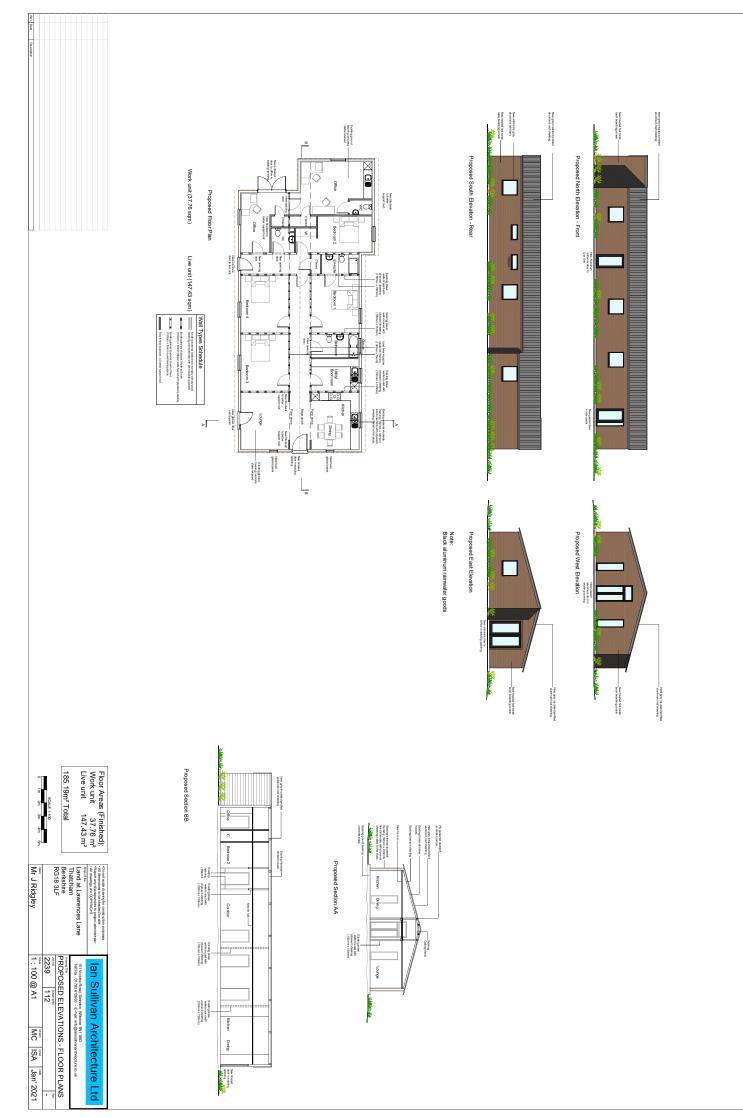
Conclusion

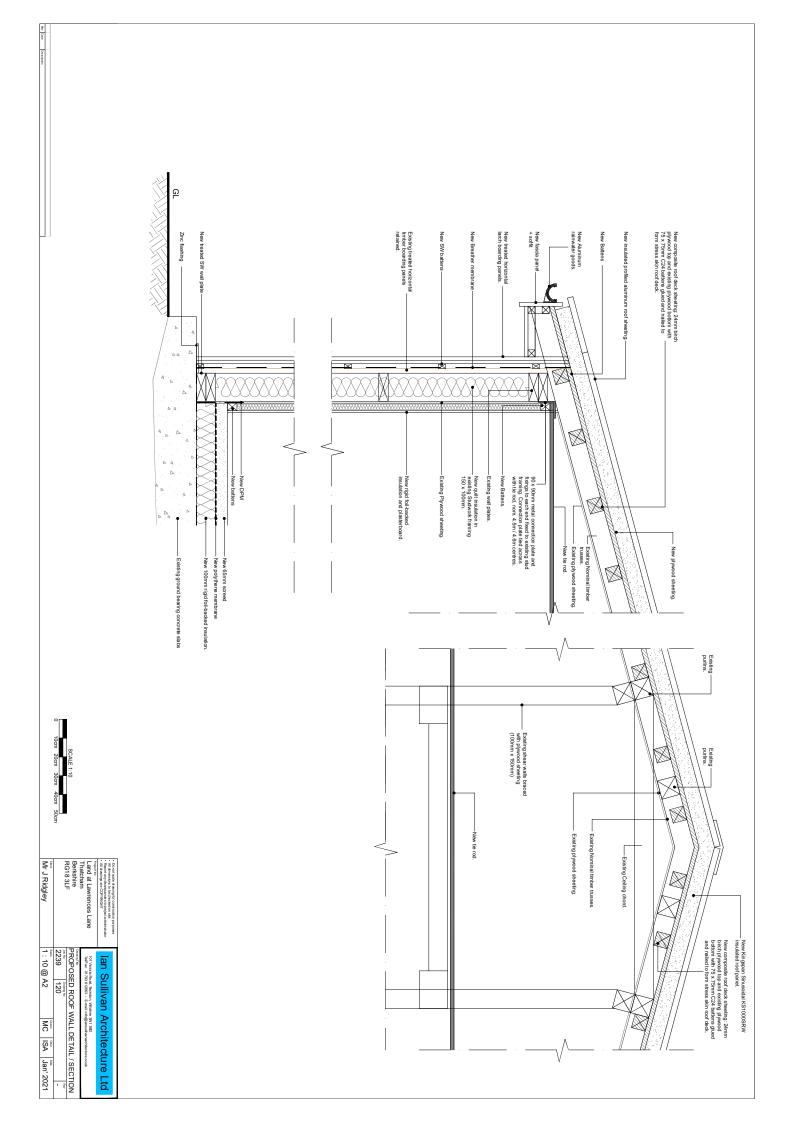
- 13. I appreciate that the appeal proposal would add to the District's housing supply in a location close to the facilities of a built up area, would provide economic benefits by providing work during the construction phase and additional customers for local services. The site could also be classed as previously developed land. I afford each of these benefits limited weight. I have concluded that the proposal would not have an unacceptably adverse effect on the character or appearance of the area. I also note that the Council did not object to the proposal in relation to its impact on the living conditions of neighbouring occupiers, the living conditions of future occupants, highways, green infrastructure or biodiversity. However, a lack of harm in these respects is a neutral consideration that does not weigh for or against the proposal.
- 14. I have found that the proposal would conflict with Policies C1 and C4 of the HSADPD. These policies were adopted prior to the publication of the Framework. However, paragraph 213 of the Framework makes it clear that existing policies should not be considered out-of-date simply for that reason. I consider that in respect of this paragraph these policies are broadly consistent with the Framework. Consequently, the conflict with these policies carries substantial weight.
- 15. Section 38(6) of the Planning and Compulsory Purchase Act 2004 says that "if regard is to be had to the development plan for the purpose of any determination to be made under the planning Acts the determination must be made in accordance with the plan unless material considerations indicate otherwise". The proposal would conflict with the development plan as a whole and whilst there would be limited benefits associated with the proposal, I consider that there are no material considerations of such weight to lead me to the conclusion that the proposal should be determined other than in accordance with the development plan. For the reasons given above, I conclude that the appeal should be dismissed.

Baljit K. Muston

INSPECTOR

21/00232/FULMAJ





TOWN AND COUNTRY PLANNING ACT 1990



Ian Sullivan Architecture Ltd Ian Sullivan 101 Victoria Road, Old Town SWINDON SN1 3BD **Applicant:** James Ridgley

PART I - DETAILS OF APPLICATION

Date of Application Application No.

1st February 2021 **21/00232/FULMAJ**

THE PROPOSAL AND LOCATION OF THE DEVELOPMENT:

Conversion involving 'change of use' from self service livery stable (sui generis) to form live/work unit (C3) with ancillary Office and associated works.

Land at, Lawrences Lane, Thatcham,

PART II - DECISION

In pursuance of its powers under the Town and Country Planning Act 1990, West Berkshire District Council REFUSES planning permission for the development referred to in Part I in accordance with the submitted application form and plans, for the following reason(s):-

- 1. According to Policy C1, there is a presumption against new residential development outside of the settlement boundaries. Exceptions to this are limited to some forms of development listed in the policy. One of these listed exceptions is the conversion of certain redundant buildings. Policy C4 sets out criteria for conversions that qualify as exceptions in Policy C1. The proposed development conflicts with Policy C4 for the following reasons:
- a) The Council is not satisfied that the building can be converted without substantial alterations and therefore the development is not considered to be an appropriate building for conversion. The policy only allows for the conversion and adaption of sound permanent structures not the redevelopment of derelict buildings, which would be classed as new residential development in the countryside and assessed against Policy C1. The Make Structures Report indicates to the Council that new support structures at critical points would be needed, the previous inspector found new internal frames were needed also and constitute substantial alterations. The Make Structure Report also outlines that further investigation works need to be undertaken for example to the foundation works. There are sufficient areas that are questioned within the report and are caveated by the need for further

- investigation that through doubt over whether the development can be converted as proposed.
- b) It is proposed to use a lightweight aluminium roof sheet. Residential dwellings in the nearby settlement all have roof tiled roofs. The proposed metal sheeting of a roof would not be in keeping with the character of the area.
- c) A domestic curtilage of this size is inappropriate in the countryside. The size would be inconsistent with nearby dwellings gardens and inappropriate in terms of the rural setting.
- Accordingly, the presumption against new residential development in Policy C1 applies, and the development is contrary to the Council's strategy for new housing as set out in Policies ADPP1, ADPP3 and CS1 of the West Berkshire Core Strategy 2006-2026, and Policies C1 and C4 of the Housing Site Allocations Development Plan Document 2006-2026.
- 2. According to Policy CS14, new development must demonstrate high quality and sustainable design that respects and enhances the character and appearance of the area. Considerations of design and layout must be informed by the wider context, having regard not just to the immediate area, but to the wider locality. Development shall contribute positively to local distinctiveness and sense of place. Policy CS19 states that particular regard will be given to, amongst others, (a) the sensitivity of the area to change, and (b) ensuring that new development is appropriate in terms of location, scale and design in the context of the existing settlement form, pattern and character. Policy C4 seeks to ensure that a conversion has no adverse impacts on / does not affect rural character, and that the creation of the residential curtilage would not be visually intrusive.
- The use a lightweight aluminum roof sheet is proposed, whereas residential dwellings in the nearby settlement all have roof tiled roofs. The proposed metal sheeting of a roof would not be in keeping with the character of the area and would give the building an agricultural appearance rather than a residential appearance.
- A domestic curtilage of the size proposed is inappropriate in this location and would be intrusive given its size, elevation and local topography. The size would be inconsistent with nearby dwellings gardens and inappropriate in terms of the rural setting.
- The proposal is not of high quality design and would not sit well in the surrounding area or respect the local building styles and materials. The proposed development is contrary to the National Planning Policy Framework, Policies CS14 and CS19 of the West Berkshire Core Strategy 2006-2026, Policies C3 and C4 of the Housing Site Allocations Development Plan Document 2006-2026, and Part 2 of the Council's Quality Design SPD.

If you require further information on this decision please contact the Council via the Customer Call Centre on 01635 519111.

INFORMATIVE:

1 In attempting to determine the application in a way that can foster the delivery of sustainable development, the local planning authority has approached this decision in a

positive way having regard to Development Plan policies and available guidance to try to secure high quality appropriate development. In this application whilst there has been a need to balance conflicting considerations, the local planning authority has also been unable to find an acceptable solution to the problems with the development so that the development can be said to improve the economic, social and environmental conditions of the area.

This application has been considered by West Berkshire Council, and REFUSED. Should the application be granted on appeal there will be a liability to pay Community Infrastructure Levy to West Berkshire Council on commencement of the development. This charge would be levied in accordance with the West Berkshire Council CIL Charging Schedule and Section 211 of the Planning Act 2008.

Decision Date :- 24th May 2021

Gary Lugg

Head of Development and Planning